## **HOUSE BILL NO. 341**

## IN THE LEGISLATURE OF THE STATE OF ALASKA

## THIRTY-SECOND LEGISLATURE - SECOND SESSION

#### BY REPRESENTATIVES EASTMAN, Kurka

Introduced: 2/17/22

Referred: State Affairs, Judiciary, Finance

### A BILL

# FOR AN ACT ENTITLED

- 1 "An Act relating to the location of legislative sessions after 90 consecutive calendar days
- 2 of a regular session; relating to grounds for the recall of a legislator; and relating to
- 3 legislative per diem."
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
- \* Section 1. The uncodified law of the State of Alaska is amended by adding a new section
- 6 to read:
- 7 SHORT TITLE. This Act may be known as the Bring the Legislators Home Act.
- \* Sec. 2. The uncodified law of the State of Alaska is amended by adding a new section to
- 9 read:
- 10 LEGISLATIVE FINDINGS. The legislature finds that
- 11 (1) in 1978, residents of the state overwhelmingly voted in the affirmative to
- an advisory question that asked whether the Alaska Constitution should be amended to place a
- limit on the length of legislative sessions;
- 14 (2) in 1984, residents of the state overwhelmingly ratified a constitutional

1	amendment establishing a 121-day limit on legislative sessions;
2	(3) in 2006, residents of the state narrowly approved a ballot measure limiting
3	regular legislative sessions to not more than 90 days;
4	(4) in 2021, the legislature was in session for a total of 217 days, which was
5	not in keeping with the spirit of the 121-day constitutional limit on regular sessions or the 90-
6	day statutory limit on regular sessions approved by voters; and
7	(5) holding legislative sessions for longer than 90 days in the same location
8	(A) is not in keeping with the will of the people expressed at the last
9	public vote held on the topic;
10	(B) reduces the ability of legislators from other parts of the state to
11	remain connected with their constituents;
12	(C) erodes public trust in the legislative process;
13	(D) increases the amount of legislative travel to and from the location
14	of the session and results in unnecessary public expense;
15	(E) discourages residents from other parts of the state from running for
16	office and serving in the legislative branch of government, resulting in a legislative
17	branch that is less representative of the diversity of the state; and
18	(F) has, on multiple occasions, resulted in the legislature remaining in
19	session for more than 210 days in a single year, which is not conducive to the creation
20	of sound policy.
21	* Sec. 3. AS 15.13.072(d) is amended to read:
22	(d) While the legislature is convened in a regular or special legislative session,
23	a legislator or legislative employee may not solicit or accept a contribution to be used
24	for the purpose of influencing the outcome of an election under this chapter unless
25	(1) it is an election in which the legislator or legislative employee is a
26	candidate and the contribution is for that legislator's or legislative employee's
27	campaign;
28	(2) the solicitation or acceptance occurs during the 90 days
29	immediately preceding that election; and
30	(3) the solicitation or acceptance occurs in a place other than the
31	[CAPITAL CITY OR A] municipality in which the legislature is convened in a

1	<u>regular or</u>	special	session	[IF	THE	LEGISLATURE	IS	CONVENED	IN	A
2	MUNICIPA	LITY O7	THER TH	IAN	THE (	CAPITAL CITY].				

\* **Sec. 4.** AS 15.13.072(g) is amended to read:

- (g) A candidate or an individual who has filed with the commission the document necessary to permit that individual to incur election-related expenses under AS 15.13.100 for election or reelection to the office of governor or lieutenant governor may not solicit or accept a contribution [IN THE CAPITAL CITY] while the legislature is convened in a regular or special legislative session.
- \* **Sec. 5.** AS 15.45.510 is amended to read:
  - Sec. 15.45.510. Grounds for recall. The grounds for recall are (1) lack of fitness, (2) incompetence, (3) neglect of duties, or (4) corruption. <u>In addition, a legislator who, after the 90th consecutive day of a regular session, including the day the legislature first convenes in that regular session, casts a vote from the same location at which the legislature was convened during the first 90 consecutive calendar days of that session shall be subject to recall.</u>
- \* **Sec. 6.** AS 24.05.100(b) is amended to read:
  - (b) A special session may be held at any location in the state, except that the governor may not call the legislature into special session in the same location at which the legislature was convened in the preceding regular session. If a special session called under (a)(1) of this section is to be convened at a location other than at the capital, the governor shall designate the location in the proclamation. The legislature may change the location of a special session called by the governor under (a)(1) of this section if the presiding officers agree to an alternate location and designate the alternate location in a poll that receives an affirmative vote by two-thirds of the membership of the legislature. If a special session called under (a)(2) of this section is to be convened at a location other than at the capital, the presiding officers shall agree to and designate the location in the poll conducted of the members of both houses. When the legislature conducts a poll under (a)(2) of this section or under this subsection, all members must be polled and the yeas and the nays shall be recorded in the journal of each house.
- \* **Sec. 7.** AS 24.05.150(b) is amended to read:

or reconvene the session in another location.
the day the legislature first convenes in that regular session, adjourn from the session
WITHIN] 90 consecutive calendar days of convening in a regular session, including
(b) The legislature shall, after [ADJOURN FROM A REGULAR SESSION

\* Sec. 8. AS 24.05.150 is amended by adding new subsections to read:

- (c) After 90 consecutive calendar days of a regular session, the legislature may not transact business in the location at which the legislature convened during the first 90 consecutive calendar days, and a legislative vote taken in the location at which the legislature convened during the first 90 consecutive calendar days is not binding.
- (d) If the legislature does not adjourn from a regular session within 90 consecutive calendar days, including the day the legislature first convenes in that regular session, or designate a location at which to convene after the 90th consecutive calendar day by a majority vote of the full membership of each house, the legislature shall reconvene at the Anchorage Legislative Information Office for the remainder of the regular session. Notwithstanding AS 24.05.090, if the legislature first convenes a regular session in Anchorage and does not adjourn from the regular session within 90 consecutive calendar days, including the day the legislature first convenes in that regular session, or designate a location at which to convene after the 90th consecutive calendar day by a majority vote of the full membership of each house, the legislature shall reconvene at the Fairbanks Legislative Information Office for the remainder of the regular session.

\* **Sec. 9.** AS 24.10.030 is amended to read:

Sec. 24.10.030. Chief clerk and senate secretary. Each house shall select from outside its membership a person of known stenographic and administrative ability to serve as chief administrative clerk; a chief clerk in the house of representatives and a secretary in the senate. When nominated and elected in conformity with the uniform rules, they continue to serve for the duration of the legislature at the pleasure of the house to which assigned. Pending the organization of a new legislature, they may continue to serve at the request and direction of the legislative council until their respective houses formally reappoint or replace them. The chief clerk and senate secretary are responsible for the performance of duties

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1	provided for by law, the uniform rules, and orders of the house. They may be
2	requested to report to the legislative council for duty for a period not to exceed two
3	weeks immediately preceding the convening of the session and shall remain at the
4	location of the session [CAPITAL] until the completion of their work is determined
5	by the director of the council.
6	* Sec. 10. AS 24.10.130(a) is amended to read:
7	(a) A member of the legislature may be entitled to reimbursement for the
8	expenses of moving between the member's place of residence and the location of the
9	session [CAPITAL CITY] for the purpose of attending a regular session of the
10	legislature.
11	* <b>Sec. 11.</b> AS 24.10.130(b) is amended to read:
12	(b) Except as otherwise provided in this subsection, legislators
13	[LEGISLATORS] and officers and employees of the legislative branch of government
14	may be entitled to a per diem allowance. A member of the legislature is not entitled
15	to a daily per diem allowance
16	(1) for a day the legislature is in session in the capital city after the

(1) for a day the legislature is in session in the capital city after the first 90 consecutive days of a regular legislative session; subject to (2) and (3) of this subsection, if the legislature convenes or reconvenes in a location other than the capital city, a member may be entitled to per diem;

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- (2) if the member resides 50 miles or less from the location of the session; and
- (3) if, for any reason, the member purports to cast a vote after the 90th consecutive day of a regular session from the same location at which the legislature was first convened during the first 90 consecutive calendar days, beginning on the date the member's vote is recorded in the journal and continuing until a new legislature convenes [; HOWEVER, IF A BILL THAT FULLY FUNDS AN OPERATING BUDGET HAS NOT, WITHIN THE FIRST 121 CONSECUTIVE DAYS OF A REGULAR LEGISLATIVE SESSION, INCLUDING THE DAY THE LEGISLATURE FIRST CONVENES IN THAT REGULAR SESSION, BEEN PASSED BY THE LEGISLATURE, A MEMBER OF THE LEGISLATURE IS NOT ENTITLED TO A DAILY PER DIEM ALLOWANCE

1	FOR A DAY THE LEGISLATURE IS IN SESSION AFTER THAT 121-DAY
2	PERIOD UNTIL THE FIRST DAY AFTER A BILL THAT FULLY FUNDS AN
3	OPERATING BUDGET IS PASSED BY THE LEGISLATURE OR THE FIRST
4	DAY OF THE NEXT REGULAR LEGISLATIVE SESSION, WHICHEVER
5	OCCURS EARLIER. IN THIS SUBSECTION, "PASSED BY THE
6	LEGISLATURE" HAS THE MEANING GIVEN IN AS 01.10.070].
7	* Sec. 12. AS 24.10.130 is amended by adding a new subsection to read:
8	(d) The Legislative Affairs Agency may not disburse a daily per diem
9	allowance to a member who is not entitled to an allowance under (b) of this section.
10	* <b>Sec. 13.</b> AS 24.45.041(b) is amended to read:
11	(b) The registration form prescribed by the commission must include
12	(1) the lobbyist's full name and complete permanent residence and
13	business address and telephone number, as well as any temporary residential and
14	business address and telephone number in the location of the session [STATE
15	CAPITAL] during a legislative session;
16	(2) the full name and complete address of each person by whom the
17	lobbyist is retained or employed;
18	(3) whether the person from whom the lobbyist receives compensation
19	employs the person solely as a lobbyist or whether the person is a regular employee
20	performing other services for the employer that include but are not limited to the
21	influencing of legislative or administrative action;
22	(4) the nature or form of the lobbyist's compensation for engaging in
23	lobbying, including salary, fees, or reimbursement for expenses received in
24	consideration for, or directly in support of or in connection with, the influencing of
25	legislative or administrative action;
26	(5) a general description of the subjects or matters on which the
27	registrant expects to lobby or to engage in the influencing of legislative or
28	administrative action;
29	(6) the full name and complete address of the person, if other than the
30	registrant, who has custody of the accounts, books, papers, bills, receipts, and other
31	documents required to be maintained under this chapter;

1	(7) the identification of a legislative employee or public official to
2	whom the lobbyist is married or who is the domestic partner of the lobbyist;
3	(8) a sworn affirmation by the lobbyist that the lobbyist has completed
4	the training course administered by the commission under AS 24.45.031(a) within the
5	12-month period preceding the date of registration or registration renewal under this
6	chapter, except that this paragraph does not apply to a person who is a representational
7	lobbyist as defined under regulations of the commission;
8	(9) a sworn affirmation by the lobbyist that the lobbyist has not been
9	previously convicted of a felony involving moral turpitude; in this paragraph, "felony
10	involving moral turpitude" has the meaning given in AS 15.80.010, and includes
11	convictions for a violation of the law of this state or a violation of the law of another
12	jurisdiction with elements similar to a felony involving moral turpitude in this state.
13	* Sec. 14. AS 24.50.010 is amended to read:
14	Sec. 24.50.010. Annual student guests. The legislature may each year, while
15	in session, serve as host to one member of each high school in the state for a stay of
16	one week in the location of the session [CAPITAL] to observe and learn the
17	legislative process.
18	* <b>Sec. 15.</b> AS 24.50.040 is amended to read:
19	Sec. 24.50.040. Essay contest. Before leaving [THE STATE CAPITAL], each
20	legislative guest hosted under AS 24.50.010 shall prepare and submit to the director
21	of the Legislative Affairs Agency a paper of not less than 1,000 words entitled "The
22	Legislature Should ". Each paper shall be examined and judged as to
23	content by the governor, the president of the senate, the speaker of the house of
24	representatives, the minority leader of the senate, and the minority leader of the house.
25	The author of the paper determined best by majority vote shall receive a one-year
26	scholarship to the University of Alaska.
27	* Sec. 16. AS 24.60.030(a) is amended to read:
28	(a) A legislator or legislative employee may not
29	(1) solicit, agree to accept, or accept a benefit other than official
30	compensation for the performance of public duties; this paragraph may not be
31	construed to prohibit lawful solicitation for and acceptance of campaign contributions

1	solicitation of acceptance of contributions for a charity event, as defined in
2	AS 24.60.080(a)(2)(B), or the acceptance of a gift under AS 24.60.075 or 24.60.080;
3	(2) use public funds, facilities, equipment, services, or another
4	government asset or resource for a nonlegislative purpose, for involvement in or
5	support of or opposition to partisan political activity, or for the private benefit of the
6	legislator, legislative employee, or another person; this paragraph does not prohibit
7	(A) limited use of state property and resources for personal
8	purposes if the use does not interfere with the performance of public duties and
9	either the cost or value related to the use is nominal or the legislator or
10	legislative employee reimburses the state for the cost of the use;
11	(B) the use of mailing lists, computer data, or other information
12	lawfully obtained from a government agency and available to the general
13	public for nonlegislative purposes;
14	(C) the legislative council, notwithstanding AS 24.05.190, from
15	designating a public facility for use by legislators and legislative employees for
16	health or fitness purposes; when the council designates a facility to be used by
17	legislators and legislative employees for health or fitness purposes, it shall
18	adopt guidelines governing access to and use of the facility; the guidelines may
19	establish times in which use of the facility is limited to specific groups;
20	(D) a legislator from using the legislator's private office [IN
21	THE CAPITAL CITY] during a legislative session, and for the 10 days
22	immediately before and the 10 days immediately after a legislative session, for
23	nonlegislative purposes if the use does not interfere with the performance of
24	public duties and if there is no cost to the state for the use of the space and
25	equipment, other than utility costs and minimal wear and tear, or the legislator
26	promptly reimburses the state for the cost; an office is considered a legislator's
27	private office under this subparagraph if it is the primary space in the location
28	of the session [CAPITAL CITY] reserved for use by the legislator, whether or
29	not it is shared with others;
30	(E) a legislator from use of legislative employees to prepare
31	and send out seasonal greeting cards;

1	(F) a legislator from using state resources to transport
2	computers or other office equipment owned by the legislator but primarily used
3	for a state function;
4	(G) use by a legislator of photographs of that legislator;
5	(H) reasonable use of the Internet by a legislator or a legislative
6	employee except if the use is for election campaign purposes;
7	(I) a legislator or legislative employee from soliciting,
8	accepting, or receiving a gift on behalf of a recognized, nonpolitical charitable
9	organization in a state facility;
10	(J) a legislator from sending any communication in the form of
11	a newsletter to the legislator's constituents, except a communication expressly
12	advocating the election or defeat of a candidate or a newsletter or material in a
13	newsletter that is clearly only for the private benefit of a legislator or a
14	legislative employee; or
15	(K) full participation in a charity event approved in advance by
16	the Alaska Legislative Council;
17	(3) knowingly seek, accept, use, allocate, grant, or award public funds
18	for a purpose other than that approved by law, or make a false statement in connection
19	with a claim, request, or application for compensation, reimbursement, or travel
20	allowances from public funds;
21	(4) require a legislative employee to perform services for the private
22	benefit of the legislator or employee at any time, or allow a legislative employee to
23	perform services for the private benefit of a legislator or employee on government
24	time; it is not a violation of this paragraph if the services were performed in an
25	unusual or infrequent situation and the person's services were reasonably necessary to
26	permit the legislator or legislative employee to perform official duties;
27	(5) use or authorize the use of state funds, facilities, equipment,
28	services, or another government asset or resource for the purpose of political fund
29	raising or campaigning; this paragraph does not prohibit
30	(A) limited use of state property and resources for personal
31	purposes if the use does not interfere with the performance of public duties and

1	either the cost or value related to the use is nominal or the legislator of
2	legislative employee reimburses the state for the cost of the use;
3	(B) the use of mailing lists, computer data, or other information
4	lawfully obtained from a government agency and available to the genera
5	public for nonlegislative purposes;
6	(C) storing or maintaining, consistent with (b) of this section
7	election campaign records in a legislator's office;
8	(D) a legislator from using the legislator's private office [IN
9	THE CAPITAL CITY] during a legislative session, and for the 10 days
10	immediately before and the 10 days immediately after a legislative session, for
11	nonlegislative purposes if the use does not interfere with the performance of
12	public duties and if there is no cost to the state for the use of the space and
13	equipment, other than utility costs and minimal wear and tear, or the legislator
14	promptly reimburses the state for the cost; an office is considered a legislator's
15	private office under this subparagraph if it is the primary space in the location
16	of the session [CAPITAL CITY] reserved for use by the legislator, whether or
17	not it is shared with others; or
18	(E) use by a legislator of photographs of that legislator.
19	* Sec. 17. AS 24.60.031(a) is amended to read:
20	(a) A legislative employee may not
21	(1) on a day when either house of the legislature is in regular or specia
22	session, solicit or accept a contribution or a promise or pledge to make a contribution
23	for a campaign for state or municipal office; however, a legislative employee may
24	except in the [CAPITAL CITY OR IN THE] municipality in which the legislature is
25	convened in a regular or special session [IF THE LEGISLATURE IS CONVENED
26	IN A MUNICIPALITY OTHER THAN THE CAPITAL CITY], solicit or accept a
27	contribution, promise, or pledge for a campaign for state or municipal office tha
28	occurs during the 90 days immediately preceding the election for that office; or
29	(2) accept money from an event held on a day when either house of the
30	legislature is in regular or special session if a substantial purpose of the event is to
31	raise money on behalf of the legislative employee for political nurposes: however, this

1	paragraph does not prohibit a legislative employee from accepting money from an
2	event held in a place other than the [CAPITAL CITY OR A] municipality in which the
3	legislature is convened in <u>a regular or</u> special session [IF THE LEGISLATURE IS
4	CONVENED IN A MUNICIPALITY OTHER THAN THE CAPITAL CITY] during
5	the 90 days immediately preceding an election for state or municipal public office in
6	which the legislative employee is a candidate.
7	* Sec. 18. AS 24.60.031(b) is amended to read:
8	(b) A legislator may not
9	(1) on a day when either house of the legislature is in regular or special
10	session, solicit or accept a contribution or a promise or pledge to make a contribution
11	(A) for the legislator's own campaign for state or municipal
12	public office, unless the solicitation, acceptance, promise, or pledge occurs in a
13	place other than the [CAPITAL CITY OR A] municipality in which the
14	legislature is convened in <u>a regular or</u> special session [IF THE
15	LEGISLATURE IS CONVENED IN A MUNICIPALITY OTHER THAN
16	THE CAPITAL CITY] during the 90 days immediately preceding the election
17	in which the legislator is a candidate;
18	(B) for another candidate in an election for municipal, state, or
19	federal office;
20	(C) to influence a state ballot proposition or question; or
21	(D) for a political party;
22	(2) accept money from an event held on a day when either house of the
23	legislature is in regular or special session if a substantial purpose of the event is to
24	raise money on behalf of the legislator's campaign for state or municipal public office;
25	however, this paragraph does not prohibit a legislator from accepting money from an
26	event held in a place other than the [CAPITAL CITY OR A] municipality in which the
27	legislature is convened in <u>a regular or</u> special session [IF THE LEGISLATURE IS
28	CONVENED IN A MUNICIPALITY OTHER THAN THE CAPITAL CITY] during
29	the 90 days immediately preceding a state or municipal election in which the legislator

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is a candidate; or

(3) in a campaign for state or municipal office, expend money that was

1	raised on a day when either house of the registature was in a registative session by of
2	on behalf of a legislator under a declaration of candidacy or a general letter of intent to
3	become a candidate for public office; however, this paragraph does not apply to
4	money raised in a place other than the [CAPITAL CITY OR A] municipality in which
5	the legislature is convened in a regular or special session [IF THE LEGISLATURE
6	IS CONVENED IN A MUNICIPALITY OTHER THAN THE CAPITAL CITY]
7	during the 90 days immediately preceding an election in which the legislator is a
8	candidate.
9	* Sec. 19. AS 24.60.080(c) is amended to read:
10	(c) Notwithstanding (a)(1) of this section, it is not a violation of this section
11	for a person who is a legislator or legislative employee to accept
12	(1) hospitality, other than hospitality described in (4) of this
13	subsection,
14	(A) with incidental transportation at the residence of a person;
15	however, a vacation home located outside the state is not considered a
16	residence for the purposes of this subparagraph; or
17	(B) at a social event or meal;
18	(2) discounts that are available
19	(A) generally to the public or to a large class of persons to
20	which the person belongs; or
21	(B) when on official state business, but only if receipt of the
22	discount benefits the state;
23	(3) food or foodstuffs indigenous to the state that are shared generally
24	as a cultural or social norm;
25	(4) travel and hospitality primarily for the purpose of obtaining
26	information on matters of legislative concern;
27	(5) gifts from the immediate family of the person; in this paragraph,
28	"immediate family" means
29	(A) the spouse of the person;
30	(B) the person's domestic partner;
31	(C) a child, including a stepchild and an adopted child, of the

1	person or of the person's domestic partner;
2	(D) a parent, sibling, grandparent, aunt, or uncle of the person;
3	(E) a parent, sibling, grandparent, aunt, or uncle of the person's
4	spouse or the person's domestic partner; and
5	(F) a stepparent, stepsister, stepbrother, step-grandparent, step-
6	aunt, or step-uncle of the person, the person's spouse, or the person's domestic
7	partner;
8	(6) gifts that are not connected with the recipient's legislative status;
9	(7) a discount for all or part of a legislative session, including time
10	immediately preceding or following the session, or other gift to welcome a legislator
11	or legislative employee who is employed on the personal staff of a legislator or by a
12	standing or special committee to the location of the session [CAPITAL CITY] or in
13	recognition of the beginning of a legislative session if the gift or discount is available
14	generally to all legislators and the personal staff of legislators and staff of standing and
15	special committees; this paragraph does not apply to legislative employees who are
16	employed by the Legislative Affairs Agency, the office of the chief clerk, the office of
17	the senate secretary, the legislative budget and audit committee, the office of victims
18	rights, or the office of the ombudsman;
19	(8) a gift of legal services in a matter of legislative concern and a gift
20	of other services related to the provision of legal services in a matter of legislative
21	concern;
22	(9) a gift of transportation from a legislator or a legislative employee to
23	a legislator or a legislative employee if the transportation takes place in the state on or
24	in an aircraft, boat, motor vehicle, or other means of transport owned or under the
25	control of the donor; this paragraph does not apply to travel described in (4) of this
26	subsection or travel for political campaign purposes; or
27	(10) a contribution to a charity event, a ticket to a charity event, or a
28	gift in connection with a charity event; in this paragraph, "charity event" has the
29	meaning given in $(a)(2)(B)$ of this section.